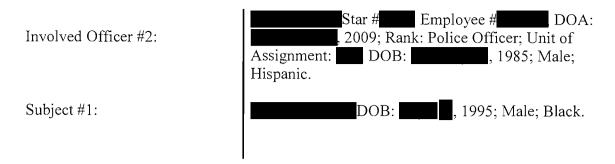
SUMMARY REPORT OF INVESTIGATION1

I. EXECUTIVE SUMMARY

Date of Incident:	July 22, 2015
Time of Incident:	01:41 am
Location of Incident:	Chicago, IL 60621
Date of COPA Notification:	July 22, 2015
Time of COPA Notification:	02:10 am
of individuals on the street in the on Street, then north on then drove south on Street officers approached the middle of the group and run south on holding a gun. Officer holding his gun, at which time bot continued to run south on stumbled and fell to the ground, droppend continued to run east through the element of the ground continued to run east through the e	Street, then east on Street. Officers and moving toward the groups of people in the street. When the ne block they saw quickly separate himself from street. Both officers began to chase Mr. and saw Mr. yelled, "Gun!" Mr. turned toward the officers while the officers discharged their firearms several times at him. Mr. Street. At approximately Street, Mr. then stood up mpty lot. Officer continued to chase Mr. while Officer secure it because of the numerous people on the street at that time. across the empty lot, across the alley, and through the south gangway an east across Street, through the empty lot, and was
II. INVOLVED PARTIES	S
Involved Officer #1:	Star # Employee # DOA: , 2009; Rank: Police Officer; Unit of Assignment: DOB: , 1980; Male; Hispanic.

¹ On September 15, 2017, the Civilian Office of Police Accountability (COPA) replaced the Independent Police Review Authority (IPRA) as the civilian oversight agency of the Chicago Police Department. Therefore, this investigation, which began under IPRA, was transferred to COPA on September 15, 2017, and the recommendation(s) set forth herein are the recommendation(s) of COPA.



III. ALLEGATIONS

Any discharge of an officer's firearm results in a mandatory notification to COPA. This investigation was initiated pursuant to such notification. However, COPA determined evidence did not exist which would require allegations of excessive force against Officers and

IV. APPLICABLE RULES AND LAWS

General Orders

1. Chicago Police Department General Order, GO 03-02-03; Deadly Force

Federal Case Law

- 1. Graham v. Connor, 490 U.S. 386 (1989)
- 2. Estate of Phillips v. Milwaukee, 123 F.3d 586 (7th Cir. 2003)
- 3. Tennessee v. Garner, 471 U.S. 1 (1985)
- 4. Plumhoff v. Rickard, 134 S.Ct. 2012 (2014)
- 5. *Muhammed v. City of Chicago*, 316 F.3d 380 (7th Cir. 2002)
- 6. Sherrod v. Berry, 856 F.2d 802 (7th Cir. 1988)
- 7. Scott v. Edinburg, 346 F.3d 752 (7th Cir. 2003)
- 8. Montoute v. Carr, 114 F.3d 181 (11th Cir. 1997)
- 9. Leong v. City of Detroit, 151 F.supp.2d (E.D.Mich. 2001)
- 10. Anderson v. Russell, 247 F.3d 125 (4th Cir. 2001)
- 11. Long v. Slaton, 508 F.3d 576 (11th Cir. 2007)
- 12. Childs v. City of Chicago, 2017 U.S. Dist. LEXIS 45156 (N.D.III. 2017)
- 13. Weinmann v. McClone, 787 F.3d 444 (7th Cir. 2015)
- 14. Estate of Starks v. Enyart, 5 F.3d 230 (7th Cir. 1993)

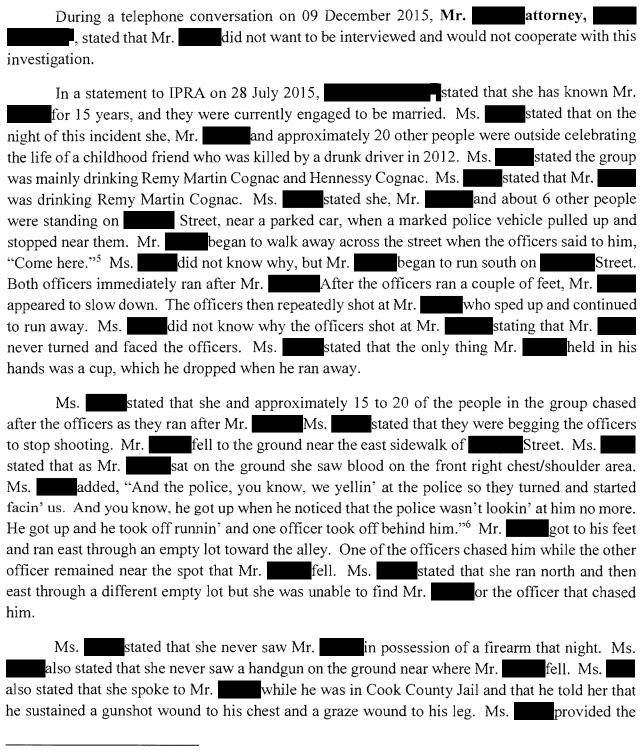
State Laws

- 1. Illinois State Statute 720 ILCS 5/7-5
- 2. Illinois State Statute 720 ILCS 5/7-1(a)

V. INVESTIGATION²

² COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis.

a. Interviews

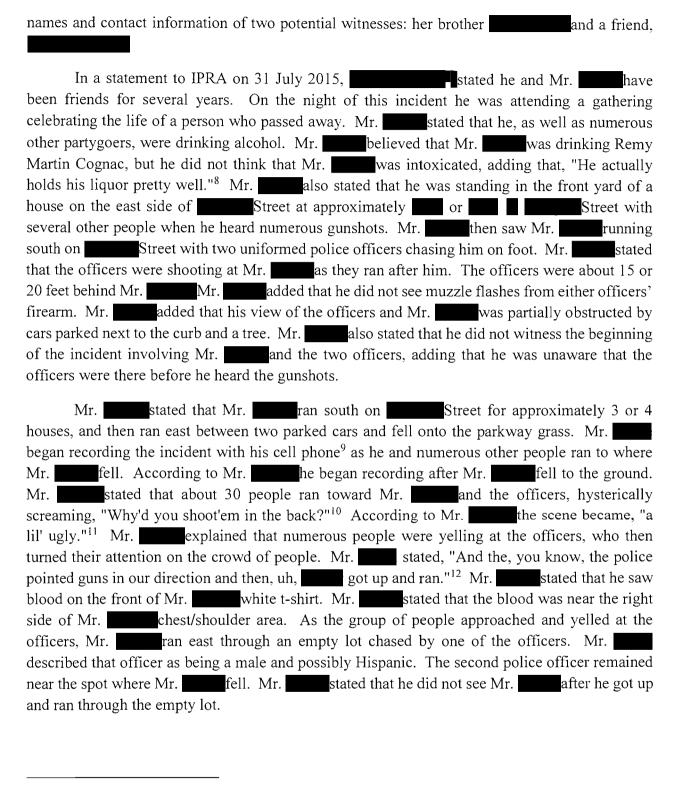


³ Attachment #68.

⁴ Attachment #37.

⁵ Transcript of P. 10, L. 25.

⁶ Transcript of P. 10, L. 25.



⁷ Attachment #28.

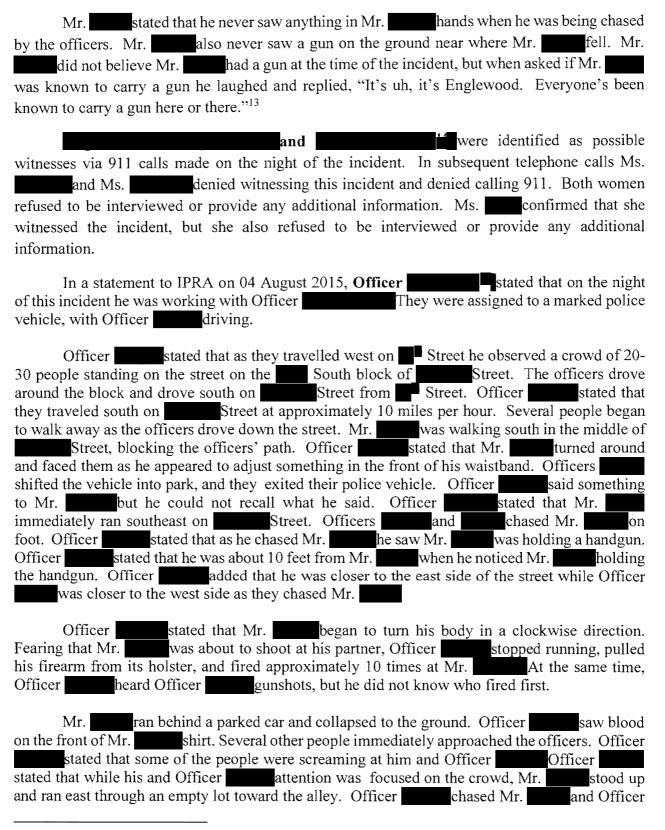
⁸ Transcript of P. 8, L. 8.

⁹ The recording did not show the actual shooting nor Mr. at any time. (Att. 30)

¹⁰ *Id*; P. 13, L. 23.

¹¹ *Id*; P. 13, L. 24.

P. 13, L. 24.



¹³ *Id*; P. 32, L. 4.

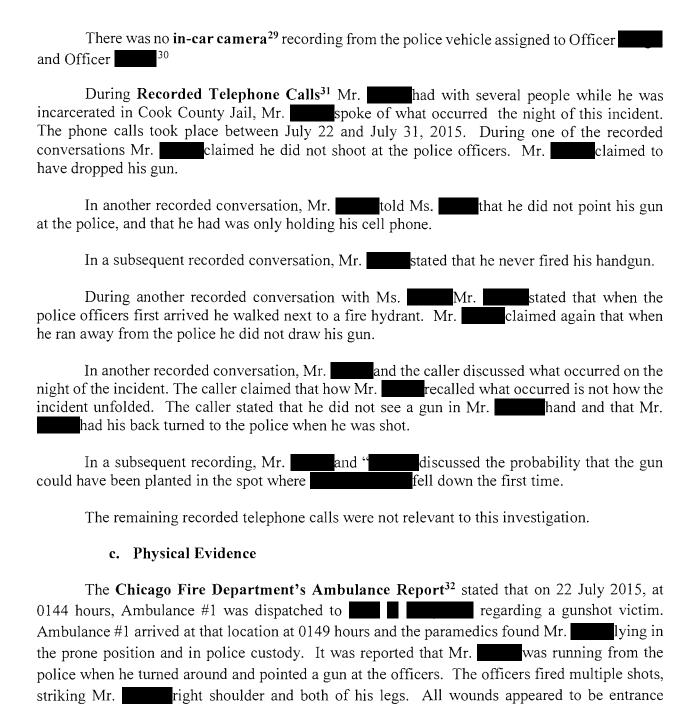
¹⁴ Attachments 62, 73, 74, 75.

¹⁵ Attachment #32.

stayed behind. Officer explained that he did not see Mr. drop his gun, but he also did not see a gun in his hands after Mr. got up and ran. Officer further explained that if Mr. had dropped his gun, Officer could have prevented a person from the crowd from retrieving it, since he stayed behind. As Officer continued to chase Mr. Officer stated that he did not shoot again because Mr. did not make any sort of movements he perceived to be threatening. Officer chased Mr. to the alley between and Streets where Mr. collapsed and was subsequently taken into custody.
In a statement to IPRA on 04 August 2015, Officer Street in their marked police vehicle, with Officer driving. Officer stated that as they approached the intersection of Street, he saw a group of approximately 20-30 people in the street just north of the intersection. Officer stated that people in the group were drinking alcohol, and explained that he saw open bottles of alcohol and people holding plastic cups. Officer stated that he alerted Officer of the people drinking in the street. Officer stated that he alerted Officer stated that they drove west on Street past street, north on Street, east on Street, and finally south on Street. Officer explained that they drove west on Street. Officer stated that they drove south at a slow rate of speed on Street. Officer explained that most of the group stood to the sides of the street as he and Officer drove by, except for Mr. Officer stated that Mr. walked south, ahead of them in the middle of the street. Officer stated that Mr. walked south, ahead of them in the middle of the street. Officer stated the vehicle and he and his partner exited their vehicle. Officer saw Mr. The street walked south on Street and appeared to adjust the front of his waisband band with his right hand. Officer could not see the front of Mr. body, and therefore could not see what exactly he was doing with his hands. The officers walked behind Mr. about 10-15 feet. Officer was directly behind Mr. and Officer was behind and to the right of Mr.
Officer again identified himself as a police officer and ordered Mr. to come to them. Mr. turned and looked at them again but continued to walk away. Officer stated that he began to walk a little faster to catch up to Mr. Mr. turned his head and looked at the officers a third time and then began to run. Officer stated that he and Officer chased Mr. and after several feet he saw Mr. holding a semi-automatic handgun in his right hand. Officer stated that he heard Officer stated that Mr. turned his upper body in a clockwise direction as he ran. Mr. began to raise his right arm in Officer direction, and fearing that Mr. was about to shoot at him, Officer discharged his firearm several times. Officer stated that he also heard Officer discharge his firearm several times. Mr. ran several more feet before falling to the grass on the parkway on the east side of street. Officer stated that he saw Mr. drop his handgun to the ground near a tree. Officer stated that almost immediately a crowd of people approached them, yelling and threatening the officers, who stood near Mr. as he sat on the ground. Officer stated that his attention

¹⁶ Attachment #34. ¹⁷ Attachment #34 at 15:14

was focused on the hostile crowd when Mr. got to his feet and ran east through an empty lot toward the alley between Street and Street. Officer immediately chased Mr. while Officer remained near where Mr. originally fell. Officer explained that he stood guard over the handgun Mr. dropped. Officer heard Officer make the notification over the radio that Mr. an ambulance was needed.
A canvass ¹⁸ conducted on 23 July 2015 did not provide additional witnesses or information.
During a second canvass ¹⁹ on 31 July 2015, refused to be interviewed but agreed to come to the offices of the Independent Police Review Authority on 05 August 2015 ²⁰ for an interview. The canvass did not produce any additional witnesses or relevant information.
Attempts to contact the possible witnesses, (and personal visits, were unsuccessful. 22
b. Digital Evidence
The Office of Emergency Management and Communication (OEMC) PCAD Event Query Printouts ²⁶ stated that on 22 July 2015, at 0141 hours, Beat (Officers and notified dispatch they were involved in a foot-chase. At 0142 hours Beat notified dispatch that shots were fired by the police. At 0155 hours, Beat reported to dispatch that shots fired by the police, striking the offender on the chest/armpit area. Evidence Technician Photographs ²⁷ depict the scene of the incident. The photos also show Officer and Officer both in full uniform with no apparent injuries. Photographs of Mr. depict him lying on his back on what appears to be a hospital bed. Mr. has bandages on his upper right chest/shoulder area. A search of the I-CLEAR Database revealed no Police Observation Devices (PODs) ²⁸ near this incident.
18 Attachment #21. 19 Attachment #31. 20 During the 2 nd canvass on 31 July 2015, refused to be interviewed. He scheduled an interview at IPRA for 04 August 2015. Mr. failed to keep that appointment and attempts to contact afterwards were unsuccessful. 21 was identified as a possible witness by Attachments 21, 31, 38, 42-48, 64-66 26 Attachment #62. 27 Attachment #72. 28 Attachment #13.



Stroger Hospital.

wounds with no exit wounds noted. At 0205 hours Mr. was transported, by ambulance, to

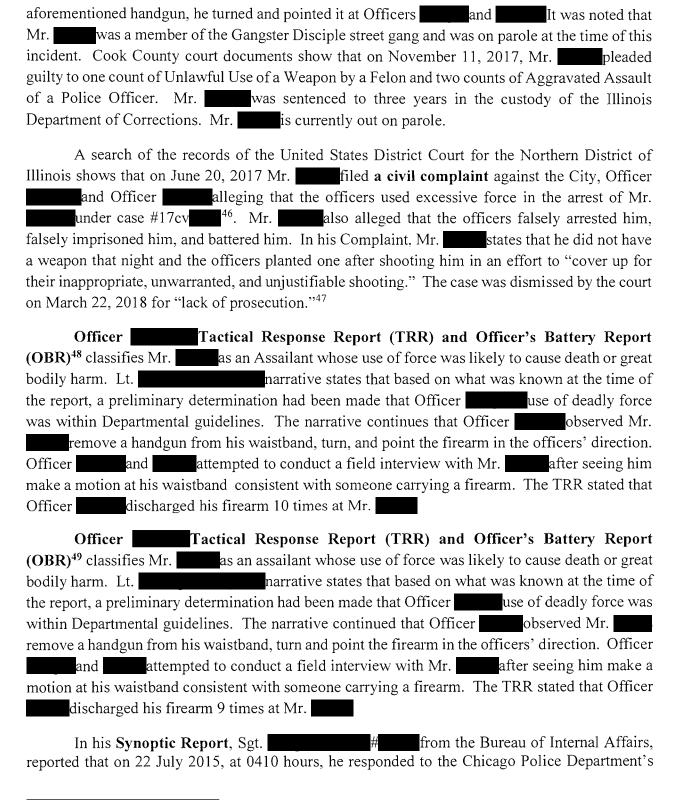
²⁹ Attachment #50.

³⁰ This incident predates the District wide issuance of Body Worn Cameras.

³¹ Attachment #79.

³² Attachment #19.

Medical Records ³³ obtained from Stroger Hospital stated that Mr. was transported to the emergency room by Chicago Fire Department ambulance. It was reported that the police shot Mr. multiple times. Mr. ran half a block before falling. Mr. denied any loss of consciousness. Examination revealed that Mr. sustained a gunshot wound to the right distal supra clavicular area, one to the right posterior deltoid, and two gunshot wounds to the left lower leg below the kneeThe report from the Illinois State Police Division of Forensic Services, dated 03 February 2016, stated that Officer firearm, was received and found to contain 4 unfired cartridges. Examination determined that 3 of the recovered fired bullets, and 10 of the recovered fired casings, were fired from Officer firearm.				
The report continued that Officer firearm ³⁹ was received and found to contain 9 unfired cartridges. ⁴⁰ Examination determined that 9 of the recovered fired casings were found to have been fired from Officer firearm.				
The firearm recovered from the scene ⁴¹ was received containing 10 unfired cartridges. It was test fired and found to be functioning properly.				
Additionally, 2 recovered bullet fragments, recovered from the street, were examined and found that neither were fired from either officers' firearm. One recovered bullet fragment was unsuitable for examination.				
The CPD Evidence Technician Platt⁴² depicted that 6 of the fired casings were recovered from the east side of the street at approximately Street. ⁴³ Ten of the recovered fired casings were covered on the west side of the street, between and Street. ⁴⁴				
d. Documentary Evidence				
Arrest Report ⁴⁵ stated that he was arrested for Unlawful Use of a Weapon by a Felon in that he was found to be in possession of a semi-automatic handgun. Mr.				
also arrested for Aggravated Assault of a Police Officer in that while armed with the				



⁴⁶ Attachments 81-85.

⁴⁷ Mr. failed to appear at a scheduled court date.

⁴⁸ Attachments 8-9.

⁴⁹ Attachments 10-11.

Area South Detective Division. At 0557 hours Sgt. provided Officer with the
"Notice of Alcohol and Drug Testing Following a Firearm Discharge Incident" form and then
began the twenty-minute observation period of Officer At 0619 hours Officer
submitted to the Breath Test. Officer registered a BrAC ⁵⁰ of .000. At 0623 hours Sgt.
collected a urine specimen from Officer Officer urine was subsequently
tested and found to be negative for all substances listed on the Substance Abuse Panel. ⁵¹
Sgt. continued that at 0630 hours he provided Officer with the "Notice of
Alcohol and Drug Testing Following a Firearm Discharge Incident" form and then began the
twenty-minute observation period of Officer At 0651 hours Officer submitted to the
Breath Test. Officer registered a BrAC ⁵² of .000. At 0655hours Sgt. collected a
urine specimen from Officer Officer urine was subsequently tested and found to
be negative for all substances listed on the Substance Abuse Panel ⁵³ . (Att. 51)

VI. ANALYSIS

A Chicago Police Officer's use of deadly force is governed by: Chicago Police Department's Policy regarding the use of deadly force; Illinois state statutory law; and applicable standards within the United States Constitution. Based on the totality of the circumstances, the involved officers were in compliance with Chicago Police Department policy in using deadly force because it was reasonable for them to believe that they were in imminent danger of death or great bodily harm, given that a suspect they were pursuing had just pointed a weapon at them. Therefore, COPA recommends that the finding be WITHIN POLICY.

A. Applicable Rules and Law

1. Chicago Police Department General Order

According to the Chicago Police Department's General Order 03-02-03, Section II, A⁵⁶:

A sworn member is justified in using force likely to cause death or great bodily harm only when he or she reasonably believes that such force is necessary:

1. to prevent death or great bodily harm to the sworn member or to another person, or:

⁵¹Amphetamines, barbiturates, benzodiazepines, cocaine metabolites, marijuana metabolites, methadone, MDA-analogues, opiates, oxycodone, phencyclidine, propoxyphene.

⁵³Amphetamines, barbiturates, benzodiazepines, cocaine metabolites, marijuana metabolites, methadone, MDA-analogues, opiates, oxycodone, phencyclidine, propoxyphene.

⁵⁰ Breath Alcohol Content.

⁵² Breath Alcohol Content.

⁵⁶ This was the Use of Force Policy at the time of this incident. It has since been rescinded.

- 2. to prevent an arrest from being defeated by resistance or escape and the sworn member reasonably believes that the person to be arrested:
 - a. has committed or has attempted to commit a forcible felony which involves the infliction, threatened infliction, or threatened use of physical force likely to cause death or great bodily harm or;
 - b. is attempting to escape by use of a deadly weapon or;
 - c. otherwise indicates that he or she will endanger human life or inflict great bodily harm unless arrested without delay.

2. Illinois and United States Case Law

An officer's use of deadly force is a seizure within the meaning of the Fourth Amendment. When applying the Constitutional standard to a Fourth Amendment analysis, the question is whether the officer's actions are objectively reasonable in light of the facts and circumstances confronting them. Determinations regarding the potential use of excessive force in the course of an arrest, investigatory stop, or other seizure are properly analyzed under the Fourth Amendment's objective reasonableness standard. The question is whether the officer's actions are objectively reasonable in light of the facts and circumstances confronting them, without regard to their underlying intent or motivation. Graham v. Connor, 490 U.S. 386, 397 (1989); see Estate of Phillips v. City of Milwaukee, 123 F.3d 586, 592 (7th Cir. 2003). The following factors are instructive in making the determination of whether an officer's use of force is reasonable: (1) "the severity of the crime at issue;" (2) "whether the suspect poses an immediate threat to the safety of the officers or others;" and (3) "whether he is actively resisting arrest or attempting to evade arrest by flight." Graham, 490 U.S. at 396 (citing Tennessee v. Garner, 471 U.S. 1, 8-9 (1985). The analysis of the reasonableness of an officer's actions must be grounded in the perspective of "a reasonable officer on the scene, rather than with the 20/20 vision of hindsight" and "allow for the fact that police officers are often forced to make split-second judgments - in circumstances that are tense, uncertain, and rapidly evolving - about the amount of force that is necessary in a particular situation." Plumhoff v. Rickard, 134 S. Ct. 2012 (2014) (internal quotations and citation omitted). Consequently, "when an officer believes that a suspect's actions [place] him, his partner, or those in the immediate vicinity in imminent danger of death or serious bodily injury, the officer can reasonably exercise the use of deadly force." Muhammed v. City of Chicago, 316 F.3d 380, 383 (7th Cir. 2002) (quoting Sherrod v. Berry, 856 F.2d 802, 805 (7th Cir. 1988) (en banc) (omitting emphasis)). Finally, the analysis must take into account the totality of the circumstances confronting the officer, rather than just one or two factors. Plumhoff, 134 S. Ct. at 2020; see also Scott v. Edinburg, 346 F.3d 752, 756 (7th Cir. 2003).

3. Illinois Statutory Law

Chicago Police officers are bound by the legal standard in Illinois regarding the use of deadly force, as codified in Illinois State Statute 720 ILCS 5/7-5. The pertinent portion of the statute states that:

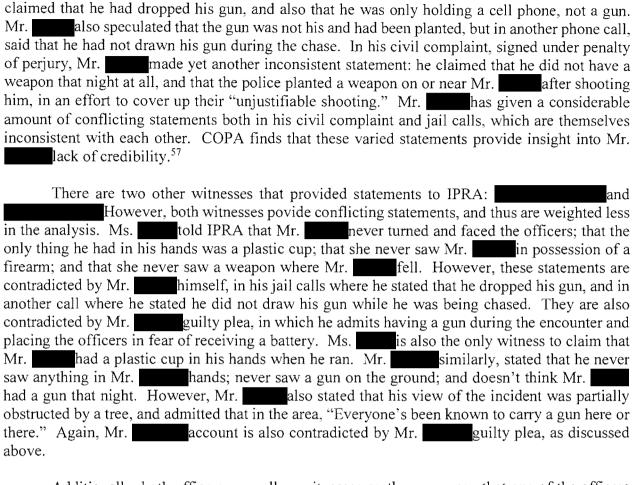
...a peace officer, or any person whom he has summoned or directed to assist him, need not retreat or desist from efforts to make a lawful arrest because of resistance or threatened resistance to the arrest. He is justified in the use of any force which he reasonably believes to be necessary to effect the arrest and of any force which he reasonably believes to be necessary to defend himself or another from bodily harm while making the arrest. However, he is justified in using force likely to cause death or great bodily harm only when he reasonably believes that such force is necessary to prevent death or great bodily harm to himself or such other person...

Additionally, Illinois law regarding self-defense is relevant. Self-defense, available to all persons, is codified in Illinois State Statute 720 ILCS 5/7-1(a):

A person is justified in the use of force against another when and to the extent that he reasonably believes that such conduct is necessary to defend himself or another against such other's imminent use of unlawful force. However, he is justified in the use of force which is intended or likely to cause death or great bodily harm only if he reasonably believes that such force is necessary to prevent imminent death or great bodily harm to himself or another, or the commission of a forcible felony.

B. Analysis of the Actions of the Involved Officers

COPA finds in this case, there is a preponderance of evidence that, based on the totality of the circumstances, the involved officers' use of deadly force was within policy. Based on the available evidence, COPA finds that the officers arrived to a scene with a crowd of people, where they noticed Mr. leaving the group and adjusting his waistband while walking down the middle of the street. They asked Mr. to stop, at which point he ran away from them and the officers pursued him on foot. At that point the officers visually confirmed that Mr. Mr. then turned and began to raise the arm holding the firearm in the direction of Officer In response, the officers deployed deadly force. Mr. after being shot, dropped his gun and continued running and falling to the ground, dropping his gun as he fell. While a crowd of angry onlookers approached the officers and threatened them, Mr. got to his feet and ran off through an empty lot. Officer immediately chased Mr. while Officer stood guard over the handgun Mr. dropped. Officer was able to apprehend Mr. a short time later. declined to participate in IPRA's investigation, but IPRA was nonetheless able to gather recordings of phone calls Mr. made from jail, in which he gave conflicting statements about what happened. During the recorded conversations, Mr. alternately



Additionally, both officers, as well as witnesses on the scene, say that one of the officers stayed where Mr. fell while the other continued pursuing him on foot when he got up and ran away again. This lends credence to the officers' claim that Mr. dropped his gun there – if he had not, if he had just fallen down then simply got back up and continued running, both officers would have continued the foot pursuit. The fact that one officer stayed behind, ostensibly guarding the dropped gun, corroborates the officers' account.

While it is notable that Mr. did not fire his weapon at the officers and perhaps did not even get his arm all the way up to point it directly at the officers, this does not affect the analysis. Courts, in this jurisdiction and across the country, have repeatedly and broadly accepted the notion that officers are not required to wait to act until an armed person actually uses deadly force against the officer. *Montoute v. Carr*, 114 F.3d 181, 185 (11th Cir. 1997) (". . . an officer is not required to wait until an armed and dangerous felon has drawn a bead on the officer or others before using deadly force); see also *Leong v. City of Detroit*, 151 F.supp.2d 858 (E.D.Mich. 2001),

⁵⁷ Mr. also entered a plea of guilty on Cook County Case Number 15CR, and was adjudicated guilty for Aggravated Assault to a Peace Officer and Felon in Possession of a Firearm.

holding that regardless of whether the suspect actually pointed his gun at the officers, or instead remained with his back turned, he was quite capable of leveling the weapon at an officer or a bystander and inflicting severe injury or death in an instant, and therefore the use of deadly force was permitted; see also *Anderson v. Russell*, 247 F.3d 125 (4th Cir. 2001), holding that an officer does not have to wait until a gun is pointed at the officer before the officer is entitled to take action; see also *Long v. Slaton*, 508 F.3d 576, 581 (11th Cir. 2007), ("Even if we accept that the threat posed by Long to Deputy Slaton was not immediate in that the cruiser was not moving toward Slaton when shots were fired, the law does not require officers in a tense and dangerous situation to wait until the moment a suspect uses a deadly weapon to act to stop the suspect.")

This case requires the balancing and reconciliation of two competing principles eloquently outlined in a recent U.S. District Court opinion in a civil matter regarding an officer-involved shooting:

"[A] person has a constitutional right not to be shot unless an officer reasonably believes that he poses a threat to the officer or someone else." (citing Weinmann v. McClone, 787 F.3d 444, 450 (7th Cir. 2015)⁵⁸ for "distilling this rule" from Graham v. Connor, 490 U.S. 386, 388 (1989) and Tennessee v. Garner, 471 U.S. 1, 11-12 (1985)). "On the other hand, police officers have a right to protect themselves, even when they do something risky like "pursu[ing] a fleeing felon into a dark alley." (citing Estate of Starks v. Enyart, 5 F.3d 230, 233-34 (7th Cir. 1993).⁵⁹

Therefore, COPA finds that, by a preponderance of the evidence, the involved officers' use of deadly force against the subjects was objectively reasonable, and thus, WITHIN the policy of the Chicago Police Department, as well as in compliance with Illinois state statutes and the applicable standards within the United States Constitution.

VII. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

COPA has determined by a preponderance of the evidence that Officers and use of deadly force against Mr. was objectively reasonable as outlined in state and federal law and the Chicago Police Department's General Orders.

Officer	Allegation	Finding
Officer	No allegation of misconduct.	Use of deadly force was within CPD policy.

⁵⁸ This case was decided on May 27, 2015, thus it preceded this incident.

⁵⁹ Childs v. City of Chicago, 2017 U.S. Dist. LEXIS 45156 (N.D. III. 2017)

CIVILIAN OFFICE OF POLICE ACCOUNTABILITY

LOG#1076261 / U#15-013

Officer	No allegation of misconduc	Use of deadly force was within CPD policy.
Acting Deputy Chi	ef Administrator Chief	Date 28 18

Date

Chief Administrator

Appendix A

Assigned Investigative Staff

Squad#:	8
Major Case Specialist:	
Supervising Investigator:	
Acting Deputy Chief Administrator:	